UNITED NATIONS

ECONOMIC AND SOCIAL COUNCIL

Distr.
GENERAL

E/CN.7/1992/1/Add.1/Rev.1
16 March 1992

ORIGINAL: ENGLISH

COMMISSION ON NARCOTIC DRUGS
Thirty-fifth session
Vienna, 6-15 April 1992
Item 2 of the provisional agenda *

ADOPTION OF THE AGENDA AND OTHER ORGANIZATIONAL MATTERS

Annotations to the provisional agenda **

Item 1: Election of officers

Elections are held in accordance with rule 15 of the rules of procedure of the functional commissions of the Economic and Social Council. ***

At its eleventh special session and thirty-fourth session the Commission elected a Chairman, three Vice-Chairmen and a Rapporteur.

Item 2: Adoption of the agenda and organization of work

The provisional agenda for the thirty-fifth session was proposed by the Commission at its thirty-fourth session and approved by the Economic and Social Council by resolution 1991/39 of 21 June 1991.

Following adoption of the agenda, the Commission normally establishes its timetable for the session. A provisional timetable (E/CN.7/1992/CRP.1) will be prepared by the Secretariat for consideration by the Commission.

A provisional list of documents for the session will be circulated (E/CN.7/1992/CRP.2).

Documentation

Provisional agenda (E/CN.7/1992/1)
Annotations to the provisional agenda (E/CN.7/1992/1/Add.1/Rev.1)
Provisional timetable (E/CN.7/1992/CRP.1)
Provisional list of documents (E/CN.7/1992/CRP.2)

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* E/CN.7/1992/1.
** This document has not been formally edited.
*** E/5975/Rev.1

V.92-52083

Item 3: General debate

(a) Report of the Executive Director of the United Nations International Drug Control Programme;

(b) Examination of the world situation with respect to drug abuse, including the implementation of the Global Programme of Action:

(i) Measures to control and to reduce illicit demand;

(ii) Measures to control and to reduce illicit drug trafficking;

(iii) Measures to control and to reduce illicit supply.

(a) Report of the Executive Director of the United Nations International Drug Control Programme.

The Commission will have before it a report of the Executive Director on the operational and other activities of the United Nations International Drug Control Programme (UNDCP) during 1991. The Executive Director will, in an oral statement, present an update on the report of the Secretary-General submitted to the General Assembly at its forty-sixth session on the organization of UNDCP, as requested by the Commission in paragraph 5 of its resolution 3(XXXIV).

Documentation

Report of the Executive Director of the United Nations International Drug Control Programme on the operational and other activities of UNDCP in 1991 (E/CN.7/1992/7).

Financial data on operational activities in 1991 (E/CN.7/1992/CRP.10)

(b) Examination of the world situation with respect to drug abuse, including the implementation of the Global Programme of Action.

Under item 3 of the provisional agenda, the Commission will review the general situation with respect to drug abuse and illicit traffic worldwide, taking into consideration the relevant parts of the 1991 annual report of INCB and additional documentation as outlined below. In response to paragraph 1 of Council resolution 1991/38, the Commission should also in future review the implementation of the Global Programme of Action (GPA) and the development and implementation of the United Nations System-Wide Action Plan on Drug Abuse Control (SWAP). In this connection the Commission's attention is drawn to paragraph 3 of General Assembly resolution 46/102, in which the Assembly requested the Commission and in particular UNDCP to promote and continuously monitor the implementation of the Global Progamme of Action. To facilitate its review of both the GPA and the SWAP, the Commission will have before it a note by the Secretariat (E/CN.7/1992/6).

In connection with drug abuse control activities outside the United Nations system, the Commission will have before it reports of intergovernmental organizations (E/CN.7/1992/CRP.11) and non-governmental organizations (E/CN.7/1992/CRP.12). As per the request of the Economic and Social Council contained in paragraph 18 of its resolution 1991/46, the reports of NGOs have been coordinated and reported on by the New York and Vienna NGO Committees.

Documentation

Report of the International Narcotics Control Board for 1991 (relevant parts) (E/INCB/1991/1).

Note on the implementation of the Global Programme of Action and the System Wide Action Plan (E/CN.7/1992/6).

Reports of intergovernmental organizations on drug control activities undertaken in 1991 (E/CN.7/1992/CRP.11).

Reports of non-governmental organizations on drug control activities undertaken in 1991 (E/CN.7/1992/CRP.12).

(i) Measures to control and to reduce illicit demand.

In addition to the relevant parts of the 1991 annual report of INCB, a report on drug abuse and trends is before the Commission in document E/CN.7/1992/8 to assist it in the examination of this sub-item of the agenda. Under the same item, the Commission should also consider the report prepared pursuant to paragraph 19 of Economic and Social Council resolution 1991/46, regarding progress made at the national and international levels in implementing targets 1-7 and 29-35 of the Comprehensive Multidisciplinary Outline of Future Activities in Drug Abuse Control (CMO).

Documentation

Report on drug abuse and trends (E/CN.7/1992/8).

Report on the implementation of targets 1-7 and 29-35 of the Comprehensive Multidisciplinary Outline (E/CN.7/1992/9).

(ii) Measures to control and to reduce illicit drug trafficking.

For its review of trends in illicit drug traffic and its consideration of measures to control such traffic the Commission will have before it, in addition to the 1991 annual report of INCB, a document reflecting relevant parts of reports of its subsidiary bodies (E/CN.7/1992/3). Chapter I of this report consists of matters brought to the attention of the Commission for possible action; chapter II consists of the report on current trends in the illicit traffic in the respective regions of the subsidiary bodies; and chapter III concerns action taken in response to Commission resolution 4(XXXIV) on coordination of international and regional drug law enforcement training.

Since the Commission's last session, there have been three regional HONLEA meetings (Africa; Asia and the Pacific; and Latin America and the Caribbean) and the meeting of the twenty-eighth session of the Sub-Commission. The reports on these meetings will be available to the

Commission in conference room papers in the language(s) of the respective subsidiary body: E/CN.7/1992/CRP.3 (HONLEA, Africa), E/CN.7/1992/CRP.4 (HONLEA, Latin America and the Caribbean), E/CN.7/1992/CRP.5 (HONLEA, Asia and the Pacific), and E/CN.7/1992/CRP.6 (Sub-Commission).

Statistics relating to seizures of narcotic drugs and psychotropic substances are contained in conference room paper E/CN.7/1992/CRP.9.

Documentation

Reports of subsidiary bodies (E/CN.7/1992/3).

Reports of the regional meetings of heads of national drug law enforcement agencies and of the Sub-Commission on Illicit Drug Traffic and Related Matters in the Near and Middle East (E/CN.7/1992/CRP.3-6).

Seizure data on the illicit traffic in narcotic drugs and psychotropic substances (E/CN.7/1992/CRP.9).

(iii) Measures to control and to reduce illicit supply.

There is no specific document on this sub-item of the provisional agenda: relevant background data will be found in the 1991 annual report of INCB (E/INCB/1991/1) and in the report of the Executive Director on the operational and other activities of UNDCP in 1991 (E/CN.7/1992/7).

Item 4. Implementation of the international drug control treaties:

(a) Changes in the scope of control of substances and consideration of notifications of the Secretary-General from Governments, the World Health Organization and the International Narcotics Control Board;

(b) International Narcotics Control Board;

(c) Other urgent action required under the international drug control treaties;

(a) Changes in the scope of control of substances and consideration of notifications of the Secretary-General from Governments, the World Health Organization and the International Narcotics Control Board.

Further to a notification by the Government of the United States of America, pursuant to article 12, paragraph 2, of the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances, 1988, the International Narcotics Control Board, following its review of that notification, informed the Secretary-General that it was of the opinion that five substances, namely, N-acetylanthranilic acid, 3,4-methylenedioxyphenyl-2-propanone, safrole, isosafrole and piperonal should be added to Table I of the 1988 Convention and that five other substances, namely, methyl ethyl ketone, toluene, potassium permanganate, sulfuric acid (excluding its salts), and hydrochloric acid (excluding its salts), should be added to Table II of that Convention.

Pursuant to the provisions of article 12, paragraph 5, of the 1988 Convention,

> "the Commission, taking into account the comments submitted by the Parties and the comments and recommendations of the Board, whose assessment shall be determinative as to scientific matters, and also taking into due consideration any other relevant factors, may decide by a two-thirds majority of its members to place a substance in Table I or Table II".

Such a decision, in the enlarged Commission of 53 members, would require at least 36 affirmative votes.

The recommendations of the Board and a note by the Secretary-General containing related data will be before the Commission in documents E/CN.7/1992/2 and E/CN.7/1992/5.

Documentation

Report of the International Narcotics Control Board on article 12 of the 1988 Convention (relevant parts) (E/CN.7/1992/2).

Note by the Secretary-General on scheduling (E/CN.7/1992/5).

(b) International Narcotics Control Board.

The annual report of the International Narcotics Control Board for 1991 (E/INCB/1991/1) is submitted to the Council through the Commission in accordance with article 15, paragraph 1, of the Single Convention on Narcotic Drugs, 1961, and that Convention as amended by the 1972 Protocol; article 18, paragraph 1, of the Convention on Psychotropic Substances, 1971; and article 23, paragraph 1, of the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances, 1988. The Commission, in accordance with the provisions of those articles, may make such comments on the report as it sees fit. In addition, article 8 of the 1961 Convention authorizes the Commission to call the attention of the Board to any matters that may be relevant to the functions of the Board.

Article 12, paragraph 13, of the 1988 Convention, requires the Board to report annually to the Commission on the implementation of that article. The report of the Board on article 12 will be before the Commission for its review (E/CN.7/1992/2).

Documentation

Report of the International Narcotics Control Board (relevant parts) (E/INCB/1991/1).

Report of the International Narcotics Control Board on article 12 of the 1988 Convention (relevant parts) (E/CN.7/1992/2).

(c) Other urgent action required under the international drug control treaties.

At its thirty-fourth session, the Commission decided to replace part B of the annual reports questionnaire with the revised version approved at that session and requested the Secretary-General to review the other parts of the

questionnaire and to make necessary changes in layout using modern presentation techniques. The Commission will have before it a note by the Secretariat on the annual reports questionnaire (E/CN/7.1992/CRP.7).

Documentation

Note by the Secretariat on the annual reports questionnaire (E/CN.7/1992/CRP.7).

Item 5. Priority topics:

(a) Promotion of coordination and cooperation at the international and regional levels;

(b) Review of the functioning of the Commission on Narcotic Drugs;

(a) Promotion of coordination and cooperation at the international and regional levels;

For its consideration of this sub-item of the provisional agenda, the Commission has before it a report on the implementation of Commission resolution 1(XXXIV) (E/CN.7/1992/4).

Chapter I of the document has been prepared in response to paragraph 1(b) of that resolution and presents a progress report on the study being undertaken by UNDCP to establish an inventory of all regional and subregional intergovernmental and relevant non-governmental organizations engaged in the fight against drug abuse.

In paragraph 2 of the resolution the Commission requested the Executive Director "to study the nature, frequency and duration of the meetings of heads of national drug law enforcement agencies, including their financial implications, and to make proposals thereon to the Commission at its 1992 session, with a view to strengthening such meetings". The study, which covers all the subsidiary bodies including the Sub-Commission on Illicit Drug Traffic and Related Matters in the Near and Middle East, is contained in chapter II of document E/CN.7/1992/4.

The Commission will also want to consider under this sub-item any matters of coordination and cooperation contained in the reports of the subsidiary bodies (E/CN.7/1992/3 and E/CN.7/1992/CRP.3-6).

Documentation:

Report on the implementation of Commission on Narcotic Drugs resolution 1(XXXIV) (E/CN.7/1992/4).

Reports of subsidiary bodies (E/CN.7/1992/3)

Reports of the regional meetings of the subsidiary bodies (E/CN.7/1992/CRP.3-6).

(b) Review of the functioning of the Commission on Narcotic Drugs.

Mandate of the Commission

The General Assembly, in its resolution 45/179, requested the Commission, at its thirty-fourth session, "to consider ways and means of improving its functioning as a policy-making body and to report its recommendations to the Economic and Social Council at its first regular session in 1991". The report of the Commission on its thirty-fourth session contained a sub-chapter on this issue (paragraphs 21-46 of E/1991/24). Following its consideration of that report, the Council, in its resolution 1991/38 of 21 June 1991 entitled "Terms of reference of the Commission on Narcotic Drugs", called on the Commission in future to (a) review the implementation of the GPA, (b) review the development and implementation of the SWAP, and (c) give policy guidance to UNDCP.

In addition, General Assembly resolution 46/185-C/Section XVI of 20 December 1991 attributed new administrative and financial functions to the Commission. In that resolution the Assembly authorized the Commission "to approve, on the basis of the Executive Director's proposals, both the budget of the Fund's programme and the administrative and programme support costs budget, other than expenditures borne by the United Nations regular budget". The Commission was requested to report to the Assembly at its forty-seventh session, through the Council, on the ways and means by which it plans to carry out the new administrative and financial functions.

The Commission will thus have to decide how it wishes to carry out the four above-mentioned functions and to instruct UNDCP on the nature and extent of documentation it will require to do so. In examining this matter, the Commission's attention is drawn to the close link which exists between this sub-item of the agenda and agenda item 6. Under agenda item 5(b) the Commission should decide on the methodology it wishes to use to carry out its mandate to implement the four functions outlined above. Under agenda item 6 it should apply that methodology in part when it examines the question of the approval of the proposals of the Executive Director concerning the UNDCP Fund programme budget and the administrative and programme support costs budget for 1992.

Since the issues of establishing the methodology, on the one hand, and applying the methodology, on the other hand, are intertwined, the Secretariat has prepared only one background document: E/CN.7/1992/12. The first chapter of that document relates to the methodology to be established by the Commission with respect to the four functions identified by the Economic and Social Council and the General Assembly.

Action to be taken by the Commission on administrative and budgetary matters (after deciding on how to do so) is described under item 6. All the addenda to document E/CN.7/1992/12 relate to action under item 6.

5-year plan for GPA

In its resolution 1991/39, the Economic and Social Council foresaw that the Commission would also consider under this sub-item of the agenda the implementation of Commission resolution 2(XXXIV). In that resolution, the Commission requested the Executive Director, in consultation with Governments, to develop proposals for a five-year plan to implement the GPA and to submit his proposals for consideration at its thirty-fifth session. In General Assembly resolution 46/103, section I, paragaraph 10, the Assembly endorsed

the Commission's proposal in the context of the United Nations Decade against Drug Abuse. The proposals of the Executive Director in this respect are contained in document E/CN.7/1992/10.

Documentation

Report on the implementation of Commission on Narcotic Drugs resolution 2(XXXIV) (E/CN.7/1992/10).

Note by the Secretariat on the programme of future work and priorities (chapter I) (E/CN.7/1992/12).

Item 6. Programme of future work and priorities.

Provisional agenda

Under this item of its agenda the Commission is invited to draw up the provisional agenda and list of documents for its thirty-sixth session.

Administrative and budgetary matters

As mentioned under item 5(b) above, the Commission will be called upon to approve under item 6 that part of the UNDCP budget which does not include expenditures covered under the United Nations regular budget. The Commission should accordingly examine, with a view to approving, the proposals of the Executive Director concerning the UNDCP Fund programme budget and the administrative and programme support costs budget (E/CN.7/1992/12/Add.1). In this connection, the Commission's attention is drawn to the request in General Assembly resolution 46/185-C/Section XVI that the Advisory Committee on Administrative and Budgetary Questions (ACABQ) should "submit its comments and recommendations on the administrative and programme suppport costs budget" of UNDCP to the Commission. The comments of ACABQ will thus be available to the Commission.

Since the Fifth Committee resumes its work on Tuesday, 7 April, the comments of ACABQ are not expected to be issued at New York until the end of the week. Considering the time difference with New York, transmittal by fax would still allow scant time for their consideration by the Commission before Monday, 13 April. The Secretariat will accordingly issue a revised provisional timetable to take this new element into account. The Commission should also bear in mind that it would seem advisable for the Committee of the Whole to examine the technical issue of the budget in order to send its recommendations to Plenary.

As a general background document to assist it in its consideration of this aspect of item 6, the Commission will also have available to it the report of the Secretary-General to the forty-sixth session of the General Assembly on the "Administrative and financial arrangements regarding the United Nations International Drug Control Programme" (A/C.5/46/23).

Medium-term plan 1992-1997

As a result of the structural changes involved in amalgamating the three former drug control units into UNDCP and to reflect all mandates contained in the Global Programme of Action, it became necessary to revise the medium-term plan (MTP) for the period 1992-1997. After review by the Commission in April and by INCB in May in line with General Assembly resolution 46/189, Sections II and III, the revision of the MTP will be submitted to the General Assembly at its forty-seventh session. The proposed revision of the MTP has been submitted by UNDCP to United Nations Headquarters. As soon as clearance is received, the revised MTP will be before the Commission in a conference room paper (E/CN.7/1992/CRP.13), introduced by a note by the Secretariat (E/CN.7/1992/12/Add.2).

Documentation

Note by the Secretariat on the programme of future work and priorities (chapter II) (E/CN.7/1992/12).

Proposals of the Executive Director concerning the UNDCP Fund programme budget and the administrative and programme support costs budget for 1992-1993 (E/CN.7/1992/12/Add.1).

Note by the Secretariat on the proposed revision of the medium-term plan for the period 1992-1997 (E/CN.7/1992/Add.2).

Proposed revision of the medium-term plan (E/CN.7/1992/CRP.13).

Comments by ACABQ on the proposals of the Executive Director concerning the administrative and programme support costs budget for 1992-1993 (symbol not yet communicated).

Report of the Secretary-General on the "Administrative and financial arrangements regarding the United Nations International Drug Control Programme" (A/C.5/46/23).

Item 7. Other matters.

The General Assembly, in its resolution 45/149, section II, of 18 December 1990, invited the Commission to study the various recommendations and conclusions of the Intergovernmental Expert Group to Study the Economic and Social Consequences of Illicit Traffic in Drugs and to report thereon to the General Assembly at its forty-sixth session through the Economic and Social Council. As the workload at its thirty-fourth session precluded a thorough and comprehensive discussion of the recommendations of the Expert Group, the Commission, in its resolution 7(XXXIV), invited the Executive Director to analyse the recommendations of the Expert Group and to transmit his views on possible follow-up, taking into account the GPA and the financial implications involved. In Part II of General Assembly resolution 46/103 of 16 December 1991, the Assembly took note of the Commission's action and requested the Commission to report to it on this issue through the Economic and Social Council at its forty-seventh session. The report is before the Commission in document E/CN.7/1992/11.

In addition, the Commission may wish to consider under this agenda item the report of the expert group meeting held in Seoul (2-6 December 1991) on the role of forensic chemists in clandestine laboratory investigations and in the control of precursors and chemicals used in the illicit manufacture of drugs of abuse. This meeting was convened by the Laboratory Section of the Technical Services Division, UNDCP, in the context of a series of ongoing technical meetings endorsed by the Commission.

Documentation

Report on the economic and social consequences of illicit traffic in drugs (E/CN.7/1992/11).

Report of the expert group meeting on the role of forensic chemists in clandestine laboratory investigations and in the control of precursors and chemicals in the illicit manufacture of drugs of abuse (E/CN.7/1992/CRP.8).

Item 8. Adoption of the report of the Commission on its 1992 session.

In principle, draft resolutions and draft decisions to be considered by the Commission should be introduced under the agenda item to which they relate; whenever possible, the resolutions or decisions should be adopted following consideration of that item. The morning of the last day is reserved for any residual action required in connection with such resolutions or decisions. It is expected that the Commission will adopt the report on its thirty-fifth session on the afternoon of the last day of its session.